

## Pentagon to send \$250M in weapons to Ukraine

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From: "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>

To: "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>

Date: Wed, 19 Jun 2019 18:32:48 -0400

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Russ – here is a story from the Washington Examiner. I was not able to access the story on Inside Defense, but assume the content is the same.

Looking into options and will follow-up.

<https://www.washingtonexaminer.com/policy/defense-national-security/pentagon-to-send-250m-in-weapons-to-ukraine>

## Pentagon to send \$250M in weapons to Ukraine

by [Russ Read](#)

| June 19, 2019 01:17 PM

The Department of Defense plans to send \$250 million in military equipment to Ukraine to assist in building up the country's military capabilities as it continues to counter Russian-backed forces in its eastern provinces.

The aid package will include sniper rifles, grenade launchers, and counter-artillery radars for the Ukrainian Navy, special operations forces, and land troops. Electronic warfare detection equipment, night vision technology, and military medical equipment will also be included. This additional equipment brings total U.S. security assistance to Ukraine to \$1.5 billion since 2014, according to the Pentagon.

"I think the provision of security assistance to Ukraine is vitally important. I think it has had an impact both psychologically as well as militarily on the professionalization and the capacity of the Ukrainian forces," Kurt Volker, the U.S. special representative for Ukraine, told the Senate Foreign Relations Committee at a Tuesday hearing.

"I think it's also important that Ukraine reciprocate with foreign military purchases from us as well, and I know that they intend to do so."

The assistance comes at a pivotal moment for Ukraine's newly minted president, Volodymyr Zelensky, a popular comedian who won a landslide victory in April. Zelensky has made ending

the Russian-backed insurrection in Ukraine's eastern Donbas region his top political priority. The conflict remains in an uneasy stalemate following international attempts to broker a ceasefire. Tensions spiked in November when Russian forces captured and detained 24 sailors following an attack on three Ukrainian vessels.

"We must become Icelanders in football, Israelis in defending our native land, Japanese in technology," Zelensky said during his swearing-in speech in May.

"Our first task is to achieve a ceasefire in Donbas."

Volker told senators the United States should continue to add maritime and air defense capabilities to the Ukrainian arsenal as Russia continues to pose a threat in the Black Sea.

"I think it's important that NATO stand up to make clear that all of us have an interest in the freedom of navigation, the open access, the economic development of the region, and the security of the region," he said.

The U.S. created the European Deterrence Initiative in 2014 in response to Russia's annexation of Ukraine's Crimea territory. Congress authorized the sale of lethal aid to Ukraine that year, but the Obama administration did not sign off on the provision due to concerns that offensive weapons could escalate tensions. U.S. support was limited to non-lethal aid until President Trump reversed the policy in 2017, though his administration proposed a 10% cut to the fund in this year's budget proposal.

Rick Berger, a former Senate Budget Committee staffer who studies defense budgets for the American Enterprise Institute, told the *Washington Examiner* there is broad bipartisan support for continuing aid to Ukraine. He expects Congress will increase Ukrainian military support, saying there is minimal concern regarding escalation on Capitol Hill.

"These aid packages are very well tailored to the things that, by and large, the Ukrainian military actually needs," Berger said. "Congress cares about Ukraine in a bipartisan fashion, and I wouldn't be surprised if [aid] goes up again in this year's" National Defense Authorization Act.

The fate of next year's defense budget remains unclear, however, as congressional leaders wrangle over the federal budget as a whole.

## Acting Director's Materials for 6/21/2019

**From:** "Reeves, Nicole E. EOP/OMB (Intern)" <(b)(6) Privacy Interest >  
"Vought, Russell T. EOP/OMB" (b)(6) Privacy Interest > "Hill, Amanda M. EOP/OMB" (b)(6) Privacy Interest >, "Denton, Wesley M. EOP/OMB"  
**To:** <(b)(6) Privacy Interest > "Yaworske, Jason A. EOP/OMB"  
<(b)(6) Privacy Interest > "Frazier, Ashley N. EOP/OMB"  
<(b)(6) Privacy Interest >  
**Cc:** DL OMB ExecSec (b)(6) Privacy Interest >, MBX OMB Directorsbook <(b)(6) Privacy Interest >  
**Date:** Thu, 20 Jun 2019 17:49:56 -0400

**Attachments:** (b)(5) Deliberative Process  
(b)(5) Deliberative Process  
(b)(5) Deliberative Process  
(b)(5) Deliberative Process

Attached are the Acting Director's Materials for 6/21/2019.

Action Required		
1	(b)(5) Deliberative Process (b)(5) Deliberative Process	Due 6/28/19 By COB
2	(b)(5) Deliberative Process	Due 7/1/19 By COB

Informational Materials		
3	(b)(5) Deliberative Process	
4	(b)(5) Deliberative Process	
5	(b)(5) Deliberative Process	

Best,  
Nikki Reeves

**OMB National Security Division**  
**Summary of the FY 2020 National Defense Authorization Act**  
**Senate Armed Services Committee**

This summary provides an initial analysis of key provisions included in the FY 2020 National Defense Authorization Act (NDAA) bill, as reported by the Senate Armed Services Committee (SASC) on June 12, 2019.

**Overview**

<b>PRELIMINARY NDAA Discretionary Funding Authorizations</b> <b>(Armed Services Committee Scoring)</b>					
(Discretionary BA, \$ in Billions)	<b>2020 Request</b>	<b>2020 HASC</b>	<i>HASC vs Request</i>	<b>2020 SASC</b>	<i>SASC vs Request</i>
<b>National Defense (050) Authorizations in Committee Jurisdiction</b>					
<b>Department of Defense (DOD)</b>					
Base.....	544.5	633.0	+88.4	642.5	+98.0
OCO.....	164.6	69.0	-95.6	75.9	-88.7
Emergency.....	9.2	0.0	-9.2	0.0	-9.2
<b>Total, DOD.....</b>	<b>718.3</b>	<b>702.0</b>	<b>-16.4</b>	<b>718.4</b>	<b>+0.1</b>
Atomic Energy Defense Activities....	23.2	22.7	-0.6	23.2	-0.0
Defense-Related Activities.....	0.3	0.3	+0.0	-	-0.3
<b>Total, 050 in Committee Jurisdiction..</b>	<b>741.9</b>	<b>724.9</b>	<b>-16.9</b>	<b>741.6</b>	<b>-0.3</b>
050 NOT in Committee Jurisdiction....	8.1	8.1	0.0	8.4	0.3
<b>Total BA Implication, 050.....</b>	<b>750.0</b>	<b>733.0</b>	<b>-17.0</b>	<b>750.0</b>	<b>0.0</b>
of which, in Base.....	576.2	664.0	+87.9	674.1	+97.9
<i>Numbers may not add due to rounding.</i>					

**National Defense Discretionary Funding.** Based on SASC scoring, the SASC NDAA bill authorizes \$741.6 billion of discretionary budget authority to be appropriated for programs under the jurisdiction of the SASC. This amount includes \$642.5 billion for the Department of Defense (DOD) base budget, \$75.9 billion for Overseas Contingency Operations (OCO), and \$23.2 billion for Atomic Energy Defense Activities. When combined with the \$8.4 billion in funding for defense-related activities outside of SASC jurisdiction, the total amount for National Defense would be \$750 billion, consistent with the FY 2020 Budget request.

Of note, the allocation between DOD base and OCO in the SASC bill is inconsistent with the Administration's proposal to limit base National Defense funding to the current law discretionary cap of \$576 billion.

**Major Cost-Drivers and Reforms**

**United States Space Force.** The bill authorizes the establishment of the United States Space Force within the U.S. Air Force, instead of authorizing the establishment of the sixth branch of

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the Armed Services as requested in the FY 2020 Budget. The bill also authorizes the establishment of the Assistant Secretary of Defense for Space Policy within the Office of the Secretary of Defense, instead of an Under Secretary for Space as requested. Broadly speaking, the bill creates a Special Operations Command-like construct with a dual-hatted commander with both operations and organize, train, and equip responsibilities.

**Border Funding.** The bill authorizes \$3.6 billion in OCO to restore funding for military construction projects used as a source for border barriers in support of the national emergency. However, the bill does not authorize the \$3.6 billion in new military construction resources for border barriers as requested in the FY 2020 Budget.

**Pay Raise.** The bill authorizes the President's request for a 3.1 percent pay raise for military personnel in 2020.

**End Strength.** The bill authorizes the President's request for an active duty end strength of 1,339,500 and reserve component end strength of 800,800 for FY 2020.

#### **Force Structure.**

- **Navy Ships** – The bill authorizes \$24.1 billion for shipbuilding, \$0.4 billion above the President's Budget request, to fund 12 new construction battle force ships. However, it reduces by \$3.0 billion the Administration-requested full funding of a third Virginia-class submarine in FY 2020 to instead fund other shipbuilding efforts. It also requires the Secretary of the Navy to carry out the nuclear refueling and complex overhaul of the USS John C. Stennis (CVN-74) and USS Harry S. Truman (CVN-75).
- **Major Aircraft Programs** – The bill authorizes the procurement of 94 F-35 fighter aircraft, 16 aircraft and \$1.6 billion above the President's request. The bill also supports the President's request for 24 Navy F/A-18E/F fighter aircraft, 8 new Air Force F-15X fighter aircraft, and development of the new long range bomber and Air Force One replacement aircraft. The bill adds \$50 million above the FY 2020 request for the light attack aircraft experimentation program and requires the Secretary of the Air Force to conduct a military type certification for the AT-6 and A-29 light attack aircraft.

#### **Missile Defense.**

- The bill requires that the Missile Defense Agency begin on-orbit testing of a persistent space-based sensor architecture (hypersonic and ballistic tracking space sensor) no later than December 31, 2021, with full operational deployment as soon as technically feasible thereafter. The bill further requires DOD to certify that the FY 2021 Budget funds such a program.
- The bill directs DOD to complete an assessment of the feasibility and cost of fielding up to 104 ground-based interceptors, 40 more than in the current plan, as well as the additional infrastructure and components needed to further outfit missile fields at Fort Greely, Alaska.

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- The bill authorizes \$0.5 billion for Israeli Cooperative missile defense programs, the same as requested in the FY 2020 Budget to support the U.S.-Israel Memorandum of Understanding.

#### **DOD Management and Reform Issues.**

- **GAO Audits** – The bill notes delays in DOD responses to GAO audits and directs the Department to provide quarterly updates to Congress on the extent to which DOD is meeting proper scheduling and response protocols, as well as actions being taken or plans to address factors that contributed to delays.
- **Report on the Impacts of Continuing Resolutions (CR)** – The bill requires DOD to complete a report by March 2, 2020 that describes the impacts of CRs on: (1) Operations and activities of the Services; (2) Operations and activities of the combatant commands; (3) Acquisition and contracting, including the awarding of new contracts, obligations, and expenditures; (4) The defense industrial base; (5) Budgets, with an estimate of the additional costs to the DOD caused by CRs; and (6) Such other operations, programs, projects, and activities as the Secretary considers appropriate in order to provide to the Congress a comprehensive understanding of the full impacts of CRs.

**Defense Health.** The bill prohibits DOD from pursuing its plan to transfer 18,000 uniformed medical billets to the military services over the next two years. The medical personnel cuts may not be made until reports are submitted to Congress on the impact on health care access, availability of care in the networks and TRICARE cost implications.

#### **Other Provisions and Riders**

**Transfer Authorities.** The bill provides General Transfer Authority (GTA) up to \$4.0 billion and Special Transfer Authority (STA) up to \$2.5 billion. These levels are consistent with prior year reprogramming thresholds, but lower than the requested amounts in the FY 2020 Budget of \$5 billion for GTA and \$4.5 billion for STA.

**F-35 / Turkey.** Section 1236 of the bill prohibits the transfer of any F-35 aircraft, intellectual property or related equipment to Turkey unless the Secretaries of Defense and State jointly certify that Turkey has provided credible assurances that it has not accepted and will not accept delivery of the Russian S-400 air defense system. (b)(5) Deliberative Process

**Guantanamo Bay Detention Facility.** The bill continues to prohibit the closure of the Guantanamo Bay Naval Station and use of funding to transfer or release detainees, the use of funding for any facility within the U.S. to house detainees, and/or the transfer or release of detainees to certain countries. The bill would authorize the temporary transfer of detainees to the United States for emergency or critical medical treatment and establishes a Chief Medical Officer.

**Afghan Special Immigrant Visas.** The bill does not include the Administration's requested provision allowing for 4,000 additional Afghan special immigrant visas. The expansion of the SIV program was included in the FY 2020 Budget as a mandatory proposal and it was

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subsequently included in DOD's NDAA proposal as the preferred legislative vehicle. (b)(5) Deliberative

[REDACTED]  
[REDACTED] An extension was enacted in the State-Foreign Operations appropriations bill for FY 2019 when defense authorizers failed to include the SIV extension in the NDAA.

**Afghanistan Security Forces Fund (ASFF).** The bill fully authorizes the Administration's \$4.8 billion request for ASFF.

**Stabilization and Reconciliation.** The bill would authorize DOD, with the concurrence of the Department of State, to provide certain support for stabilization activities of other Federal agencies in Iraq, Syria, Afghanistan, Somalia, Yemen, and Libya. The bill would provide DOD the authority to provide reimbursable and non-reimbursable support for Afghanistan reconciliation activities. The bill limits DOD non-reimbursable support to \$15 million.

**Coalition Support Funds (CSF).** The bill fully authorizes the Administration's request of \$450 million for CSF in FY20. The bill also extends the authority to make CSF payments through 2020 and prohibits Pakistan from receiving CSF reimbursements except under the authority of a separate provision in the NDAA for security operations along the border with Afghanistan.

**Commanders' Emergency Response Program (CERP).** The bill authorizes the Administration's \$5 million request for CERP and extends the authorization through 2020.

**Defense Security Cooperation Agency (DSCA).** The bill authorizes only \$712 million for DSCA, \$100 million below the FY 2020 Budget request.

**Indo-Pacific Security Initiative.** The bill fully authorizes the Administration's \$100 million request for the Indo-Pacific Security Initiative and expands the Initiative to include eight additional countries.

**Russia and European Security.** The bill fully supports the President's FY 2020 request to maintain a credible strategic deterrent against malign Russian influence. The bill provides \$300 million for the Ukraine Security Assistance Initiative, which is \$50 million above the President's FY 2020 request. The bill fully supports the Administration's policy to responsibly support NATO and our Eastern European allies. The bill continues existing provisions and adds new provisions related to Russia, none of which conflict with the U.S. strategies for Russia, NATO, or Europe.

**Sexual Assault and Domestic Violence.** The bill directs the Secretary of Defense to develop and issue a comprehensive policy for the Department to reinvigorate the prevention of sexual assault involving member of the Armed Forces. The bill includes requirements for additional commander training regarding their role in all stages of military justice in connection with sexual assault. The bill includes a Safe to Report provision, which would exonerate a sexual assault victim of minor collateral misconduct if the misconduct is discovered as a result of the investigation. The bill includes reporting requirements, to include a reporting requirement by the Joint Service Committee on Military Justice on actions required to establish a punitive article on

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sexual harassment in the Uniform Code of Military Justice. The bill includes a provision that would establish a Defense Advisory Committee on the Prevention of Sexual Misconduct, which would coordinate with the Defense Advisory Committee on Investigation, Prosecution, and Defense of Sexual Assault in the Armed Forces. The bill expands services provided by the Special Victims' Counsel (Counsel) to victims of an alleged domestic violence offense, expands the legal assistance authorized to be provided by the Counsel, and expands availability of the Counsel at military installations.

**Dioxin.** Section 1043 provides permanent authority for DOD to transfer funds to the Secretary of State to support U.S. Agency for International Development's (USAID) effort to remediate dioxin at Bien Hoa. The provision limits the transfer in FY 2020 to \$15 million. (b)(5) Deliberative Process

[REDACTED]

[REDACTED]

**Nuclear Modernization/Nuclear Posture Review (NPR).** The bill includes critical investments in nuclear modernization and supports the NPR. The bill also adopts DOD's legislative proposal to transfer responsibility of the Nuclear Command, Control, and Communication system from CIO to A&S. However, the bill requires the Secretary of Defense to make the Sea-Launched Cruise Missile-Nuclear (SLCM-N) a program of record. The NPR does not make the SLCM-N a program of record; rather, it says DOD will "pursue" such a weapon.

**Military Construction.** The bill authorizes \$11 billion in base military construction, housing, and base closure activities in the base budget, of which \$1.5 billion are Congressional adds and increments \$1.7 billion worth of projects in the President's FY 2020 Budget request. The bill also authorizes \$6.8 billion in overseas contingency operations military construction.

**Family Housing.** The bill includes 31 new provisions on the Department's Family Housing program. The intent of the various proposals is to increase DOD's oversight and accountability of the private partner to fix the identified problems; empower resident's rights; review incentive structure of the private partner; improve housing and the conflict resolution process; and ensure the long term viability of the Military Housing Privatization Initiative program.

**Equal Treatment of Insured Depository Institutions and Credit.** The bill includes a provision that would require equal treatment by DOD of banks and credit unions while on military installations. Credit unions, which are non-profits, are exempt from lease payments to DOD while on military installations.

**U.S. Central Command (CENTCOM) Posture.** The Senate bill would require DOD, in consultation with the State Department and the Director of National Intelligence, to conduct a comprehensive review of United States military force posture and capabilities in the U.S. Central Command (CENTCOM) area of responsibility. The report would clarify the near-term policy and strategy of the United States with respect to CENTCOM.

**Support of Special Operations for Irregular Warfare.** The Senate bill would extend DOD's authority to provide support for irregular warfare activities through 2025, as requested by the Administration.

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**Fluorine-free Firefighting Foam.** (b)(5) Deliberative Process

**Creation of Environmental Restoration Accounts for the Army and Air National Guard.** Section 319 would require DOD to implement environmental remediation at facilities that are operated by a State for training its National Guard. The provision does not clarify that the contamination must be caused by Federal activities, and therefore holds the Federal government responsible for remediating contamination caused by non-Federal parties.

**Budgeting for Extreme Weather.** Section 320 requires DOD to include a dedicated budget line item for adaptation to and mitigation of the effects of extreme weather on military networks, systems, installations, facilities, or other DOD assets. (b)(5) Deliberative Process

**Treatment of Contaminated Water at Military Installations.** Section G of Title X would permit the military departments to provide water or treat water contaminated with perfluorooctanoic acid (PFOA) or perfluorooctane sulfonate (PFOS) if that water is used for agriculture products that will be consumed by humans. It also would allow the Air Force to acquire property that is contaminated by PFOS or PFOA resulting from previous Air Force activities if the additional property would increase force protection standoff for critical infrastructure and runways at the installation. (b)(5) Deliberative Process

**Reserve Duty Status and Benefit Alignment.** The bill does not contain the DOD proposal that would amend reserve component duty status and align benefits.

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**National Nuclear Security Administration (NNSA)**

<b>\$M</b>	<b>2019 Enacted</b>	<b>2020 Request</b>	<b>2020 SASC</b>	<b>SASC vs. Request</b>
Weapons Activities	11,100	12,409	12,478	+70
Defense Nuclear Nonpro.	1,930	1,993	1,964	-29
Naval Reactors	1,703	1,648	1,648	--
Federal Salaries & Expenses	410	435	423	-12
<b>Total, NNSA</b>	<b>15,143</b>	<b>16,485</b>	<b>16,514</b>	<b>+29</b>

**NNSA Funding.** The bill largely supports the FY 2020 Budget request. The bill's increases in Weapons Activities support additional technology maturation and the expansion of the Stockpile Responsiveness Program, a Nuclear Posture Review (NPR) priority. However, the bill eliminates funding in Defense Nuclear Nonproliferation Research and Development for a nonproliferation test bed. (b)(5) Deliberative Process

**MOX.** The bill supports the Administration's policy of terminating the MOX project and repurposing the MOX facility for plutonium pit production.

[APG]

## NSD Rescissions: Updates due COB Tomorrow

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**From:** "Kinneen, Kelly A. EOP/OMB" <(b)(6) Privacy Interest>  
:  
**To:** "Sandy, Mark S. EOP/OMB" <(b)(6) Privacy Interest> "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>  
"Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest> "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest> "Walsh, Heather V. EOP/OMB" <(b)(6) Privacy Interest> "McKiver, Charlie E. EOP/OMB" <(b)(6) Privacy Interest> "Shaughnessy, Dianne M. EOP/OMB" <(b)(6) Privacy Interest> "West, Max W. EOP/OMB" <(b)(6) Privacy Interest> "Hill, Amanda M. EOP/OMB" <(b)(6) Privacy Interest>  
**Cc:**  
**Date:** Wed, 31 Jul 2019 15:57:50 -0400

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Mike and Mark --

As you have heard, (b)(5) Deliberative Process

[REDACTED]

[REDACTED]

[REDACTED]

(b)(5) Deliberative Process

[REDACTED]

[REDACTED] Apologies in advance for the quick turn but there is a meeting Friday morning that is driving this deadline.

Kelly

## Re: "Talking Points" on these accounts

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**From:** "Denton, Wesley M. EOP/OMB" <(b)(6) Privacy Interest>  
**To:** "Semmel, Rachel K. EOP/OMB" <(b)(6) Privacy Interest>  
"Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest> "Yaworske, Jason A. EOP/OMB" <(b)(6) Privacy Interest>  
**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest> "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest> "Frazier, Ashley N. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Fri, 02 Aug 2019 19:58:06 -0400

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Looks good to me

Sent from my iPhone

On Aug 2, 2019, at 6:35 PM, Semmel, Rachel K. EOP/OMB <(b)(6) Privacy Interest> wrote:

# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



**Rachel Semmel**

Associate Director of Communications

The White House, Office of Management and Budget

(b)(6) Privacy Interest work

(b)(6) Privacy Interest cell (Cannot receive text)

## "Talking Points" on these accounts

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From "Semmel, Rachel K. EOP/OMB" <(b)(6) Privacy Interest >  
:  
"Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest > "Kan, Derek T.  
EOP/OMB" <(b)(6) Privacy Interest > "Denton, Wesley M. EOP/OMB"  
To: <(b)(6) Privacy Interest > "Yaworske, Jason A. EOP/OMB"  
<(b)(6) Privacy Interest > "Duffey, Michael P. EOP/OMB"  
<(b)(6) Privacy Interest > "Paoletta, Mark R. EOP/OMB"  
<(b)(6) Privacy Interest >  
Cc: "Frazier, Ashley N. EOP/OMB" <(b)(6) Privacy Interest >  
Date: Fri, 02 Aug 2019 18:35:07 -0400

# (b)(5) Deliberative Process





# (b)(5) Deliberative Process



**Rachel Semmel**

Associate Director of Communications

The White House, Office of Management and Budget

(b)(6) Privacy Interest work

(b)(6) Privacy Interest cell (Cannot receive text)

## Acting Director's Materials for 8/8/2019

**From:** "Hoffman, Jason M. EOP/OMB" <(b)(6) Privacy Interest>  
"Vought, Russell T. EOP/OMB" (b)(6) Privacy Interest "Hill, Amanda M. EOP/OMB" <(b)(6) Privacy Interest> "Denton, Wesley M. EOP/OMB"  
**To:** <(b)(6) Privacy Interest> "Yaworske, Jason A. EOP/OMB"  
<(b)(6) Privacy Interest> "Frazier, Ashley N. EOP/OMB"  
<(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB"  
<(b)(6) Privacy Interest>  
**Cc:** MBX OMB Directorsbook <(b)(6) Privacy Interest> DL OMB  
ExecSec <(b)(6) Privacy Interest>

**Date:** Wed, 07 Aug 2019 18:40:55 -0400

**Attachments:** (b)(5) Deliberative Process  
:  
(b)(5) Deliberative Process  
(b)(5) Deliberative Process

Attached are the Acting Director's Materials for 8/8/2019.

Action Required		
1	(b)(5) Deliberative Process	Due 8/8/2019 By COB

Today's Briefing Materials		
2	(b)(5) Deliberative Process	10:30 AM (b)(5) Deliberative Process
3	(b)(5) Deliberative Process	11:30 AM (b)(5) Deliberative Process
4	(b)(5) Deliberative Process	2:45 PM (b)(5) Deliberative Process

Informational Materials	
5	(b)(5) Deliberative Process

Best,



## Jason Hoffman

*Confidential Assistant | Director's Office*

OMB | Executive Office of the President



(b)(6) Privacy Interest



W (b)(6) Privacy Interest | M (b)(6) Privacy Interest

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
Washington, DC 20503

August 7, 2019

MEMORANDUM FOR THE ACTING DIRECTOR

FROM: Michael Duffey, Associate Director for National Security

SUBJECT: Ukraine Funding Options – Background

**(b)(5) Deliberative Process**



# (b)(5) Deliberative Process





# (b)(5) Deliberative Process



**(b)(5) Deliberative Process**



# (b)(5) Deliberative Process



Comprehensive State-DOD Funding Table

		FY 2014 Previously Planned	Post-Crisis Assistance During CY 2014	Post-Crisis Assistance During CY 2015	FY 2016	FY 2017	FY 2018	FY 2019	POST-CRISIS TOTAL
Totals	GRAND UKRAINE TOTAL (\$ in thousands) including econ, health, security, and other assistance	125,380	270,037	471,917	717,945	668,266	714,801	436,000	3,404,346
	Of which security assistance	18,455	149,729	193,542	349,930	262,858	386,547	436,000	1,797,061
	Of which State	8,439	58,509	69,782	98,232	112,100	147,743	162,900	657,705
	Of Which DOD	10,016	91,220	123,759	251,698	150,758	238,804	273,100	1,139,355
State	Foreign Military Financing (FMF)		23,904	47,000	85,000	99,000	105,000	115,000	474,904
	Global Security Contingency Fund (GSCF)**				4,680				4,680
	International Military Education & Training (IMET)	1,929		1,889	2,809	2,150	2,743	2,900	14,420
	International Narcotics Control & Law Enforcement (INCLE)	4,100	31,450	10,700	411		30,000	30,000	106,661
	Nonproliferation, Antiterrorism, Demining, and Related Programs (NADR) - Conventional Weapons Destruction (CWD)	1,440		2,095	2,000	6,000	6,000	15,000	32,535
	NADR - Export Control & Related Border Security Assistance (EXBS)	970	3,154	2,098	1,670	4,950	4,000		16,842
	INCLE - State/INL & J/TIP				1,662				1,662
	NADR/CWD Global Funds			5,000					5,000
	NADR/EXBS Global Funds			1,000					1,000
DOD*	DoD Chemical, Biological, Radiological & Nuclear (CBRN) Preparedness Program (CP2)				1,085				1,085
	DoD Combating Terrorism Fellowship Program (CTFP)	14		20	50				85
	DoD Cooperative Threat Reduction (CTR)	10,001	39,220	27,739					76,960
	DoD Emergency & Extraordinary Expenses (EEE)		3,000						3,000
	DoD European Reassurance Initiative (ERI)			74,500					74,500
	DoD Ministry of Defense Advisors Program				564	758	804		2,125
	DoD Presidential Drawdown		25,000	21,500					46,500
	DoD Section 333						38,000	23,100	61,100
	DoD Ukraine Security Assistance Initiative (USAI)				231,280	150,000	200,000	250,000	831,280
	DoD USAI Contribution to Global Security Contingency Fund (GSCF)		19,000		18,720				37,720
Other	Department of Labor - Coal Mine Safety			1,120					1,120
	Other Security Assistance		5,000						5,000

\* DOD data provided by the Department of State and have not been verified by DOD

## ERI-USAI Funding Table

### U.S. Ukraine and Select Russia-Related Funding

(Discretionary BA, \$ in Millions)

#### DOD

##### European Deterrence Initiative (EDI)

Category	FY15		FY16		FY17		FY18		FY19		FY20		Total	
	Request	Enacted	Request	Enacted	Request	Enacted	Request	Enacted	Request	Enacted	Request	Enacted	Request	Enacted
Increased presence	440	423	471	471	1,050	1,050	1,733	1,732.7	1,875	1,875	2,051		7,620	5,552
Exercises & Training	75	41	108	108	163	163	218	217.7	291	291	609		1,464	821
Infrastructure	250	197	89	89	217	217	338	337.8	827	827	524		2,245	1,668
Pre-positioning	125	136	58	58	1,904	1,904	2,222	2,221.8	3,190	3,190	2,353		9,851	7,509
Partnership Capacity	35	14	63	63	86	86	117	117.3	152	102	102		555	381
Other	0	175	0	0	0	0							0	175
<b>Total</b>	<b>925</b>	<b>985</b>	<b>789</b>	<b>789</b>	<b>3,420</b>	<b>3,420</b>	<b>4,627</b>	<b>4,627</b>	<b>6,334</b>	<b>6,284</b>	<b>5,639</b>	<b>0</b>	<b>21,735</b>	<b>16,106</b>
<i>Aggregate</i>	925	985	1,714	1,774	5,134	5,194	9,762	9,822	16,096	16,106	21,735	16,106		

##### Ukraine Security Assistance Initiative (USAI)

	FY15		FY16		FY17		FY18		FY19		FY20		Request		Enacted	
USAI	0	0	0	250	0	150	150	150	200	250	250		600		800	
lethal carve-out				50 <sup>1</sup>						50						
Cumulative				250	0	400	150	550	350	800	600	800				
<b>Total</b>	<b>925</b>	<b>985</b>	<b>789</b>	<b>1,039</b>	<b>3,420</b>	<b>3,570</b>	<b>4,777</b>	<b>4,777.3</b>	<b>6,534</b>	<b>6,534</b>	<b>5,889</b>		<b>22,335</b>		<b>16,906</b>	

The **European Deterrence Initiative (EDI)**, which the Administration announced at the NATO summit in Warsaw in June 2014, provides the Department of Defense (DOD) with funds to reassure allies of our ongoing commitment to defend a free Europe as well as to re-establish a credible military deterrent to Russian malign influence in the region. EDI was called the European Reassurance Initiative (ERI) until 2017. EDI has 5 specific lines of effort:

- increase U.S. presence through continuous rotations of combat forces, with a focus on Eastern Europe;
- preposition additional combat equipment, mostly heavy armored forces;
- improve U.S. infrastructure for resiliency and to accelerate deployment during a crisis;
- increase training and multilateral exercises with NATO and non-NATO allies; and

The **Ukraine Security Assistance Initiative (USAI)**, which the Administration did not request until FY 2018, but Congress authorized and appropriated in prior years, provides a dedicated source of funds for the Department of Defense (DOD) to provide specific types of assistance to Ukraine. DOD can spend USAI only "in coordination with the Secretary of State" and may provide: training; equipment; lethal weapons of a defensive nature; logistics support, supplies and services; sustainment; and intelligence support to the military and national security forces of Ukraine. Authorizing language limits the assistance to helping Ukraine defend itself against direct and irregular Russian intervention.

1: NDAA only; NDAA subsequently allowed all aid for lethal weapons



## FY2019 DoD Auth PL 115-232 -- HR 5515

132 STAT. 2049

## SEC. 1246. MODIFICATION AND EXTENSION OF UKRAINE SECURITY ASSISTANCE INITIATIVE.

(a) **AUTHORITY TO PROVIDE ASSISTANCE.**— Amounts available for a fiscal year under subsection (f) shall be available to the Secretary of Defense, in coordination with the Secretary of State, to provide appropriate security assistance and intelligence support, including training, equipment, and logistics support, supplies and services, to military and other security forces of the Government of Ukraine for the purposes as follows:

(1) To enhance the capabilities of the military and other security forces of the Government of Ukraine to defend against further aggression.

(2) To assist Ukraine in developing the combat capability to defend its sovereignty and territorial integrity.

(3) To support the Government of Ukraine in defending itself against actions by Russia and Russian-backed separatists that violate the ceasefire agreements of September 4, 2014, and February 11, 2015.

(b) **APPROPRIATE SECURITY ASSISTANCE AND INTELLIGENCE SUPPORT.**— For purposes of subsection (a), appropriate security assistance and intelligence support includes the following:

(1) Real time or near real time actionable intelligence, including by lease of such capabilities from United States commercial entities.

(2) **Lethal assistance** such as anti-armor weapon systems, mortars, crew-served weapons and ammunition, grenade launchers and ammunition, and small arms and ammunition.

(3) Counter-artillery radars, including medium-range and long-range counter-artillery radars that can detect and locate long-range artillery.

(4) Unmanned aerial tactical surveillance systems.

(5) Cyber capabilities.

(6) Counter-electronic warfare capabilities such as secure communications equipment and other electronic protection systems.

(7) Other electronic warfare capabilities.

(8) Training for critical combat operations such as planning, command and control, small unit tactics, counter-artillery tactics, logistics, countering improvised explosive devices, battlefield first aid, post-combat treatment, and medical evacuation.

(9) Equipment and technical assistance to the State Border Guard Service of Ukraine for the purpose of developing a comprehensive border surveillance network for Ukraine.

(10) Training for staff officers and senior leadership of the military.

(11) Air defense and coastal defense radars.

(12) Naval mine and counter-mine capabilities.

(13) Littoral-zone and coastal defense vessels

(14) Training required to maintain and employ systems and capabilities described in paragraphs (1) through (13)

(15) Treatment of wounded Ukrainian soldiers in the United States in medical treatment facilities through the Secretarial Designee Program, including transportation, lodging, meals, and other appropriate non-medical support in connection with such treatment, and education and training for Ukrainian healthcare specialists such that they can provide continuing care and rehabilitation services for wounded Ukrainian soldiers.

(c) **AVAILABILITY OF FUNDS.**—

(1) **ASSISTANCE FOR UKRAINE.**— Not more than 50 percent of the funds available for fiscal year 2019 pursuant to subsection (f)(4) may be used for purposes of subsection (a) until the certification described in paragraph (2) is made.

(2) **CERTIFICATION.**— (A) **IN GENERAL.**— The certification described in this paragraph is a certification by the Secretary of Defense, in coordination with the Secretary of State, that the Government of Ukraine has taken substantial actions to make defense institutional reforms, in such areas as described in subparagraph (B), for purposes of decreasing corruption, increasing accountability, and sustaining improvements of combat capability enabled by assistance under subsection (a).

(B) **AREAS DESCRIBED.**— The areas described in this subparagraph are—

(i) strengthening civilian control of the military;

(ii) enhanced cooperation and coordination with Verkhovna Rada efforts to exercise oversight of the Ministry of Defense and military forces;

(iii) increased transparency and accountability in defense procurement;

(iv) improvement in transparency, accountability, sustainment, and inventory management in the defense industrial sector; and

(v) protection of proprietary or sensitive technologies as such technologies relate to foreign military sales or transfers.

(C) **ASSESSMENT.** — The certification shall include an assessment of the substantial actions taken to make such defense institutional reforms and the areas in which additional action is needed and a description of the methodology used to evaluate whether Ukraine has made progress in defense institutional reforms relative to previously established goals and objectives.

(3) **OTHER PURPOSES.** — If in fiscal year 2019 funds are not available for purposes of subsection (a) by reason of the lack of a certification described in paragraph (2), such funds may be used in that fiscal year for the purposes as follows:

(A) Assistance or support to national-level security forces of other Partnership for Peace nations that the Secretary of Defense determines to be appropriate to assist in preserving their sovereignty and territorial integrity against Russian aggression.

(B) Exercises and training support of national-level security forces of Partnership for Peace nations or the Government of Ukraine that the Secretary of Defense determines to be appropriate to assist in preserving their sovereignty and territorial integrity against Russian aggression.

(4) **NOTICE TO CONGRESS.** — Not later than 15 days before providing assistance or support under paragraph (3), the Secretary of Defense shall submit to the congressional defense committees, the Committee on Foreign Relations of the Senate, and the Committee on Foreign Affairs of the House of Representatives a notification containing the following:

(A) The recipient foreign country.

(B) A detailed description of the assistance or support to be provided, including —

(i) the objectives of such assistance or support;

(ii) the budget for such assistance or support; and

(iii) the expected or estimated timeline for delivery of such assistance or support.

(C) Such other matters as the Secretary considers appropriate.

(5) **LETHAL ASSISTANCE.** — Of the funds available for fiscal year 2019 pursuant to subsection (f)(4), \$50,000,000 shall be available only for lethal assistance described in paragraphs (2) and (3) of subsection (b).

(d) **UNITED STATES INVENTORY AND OTHER SOURCES.** —

(1) **IN GENERAL.** — In addition to any assistance provided pursuant to subsection (a), the Secretary of Defense is authorized, with the concurrence of the Secretary of State, to make available to the Government of Ukraine weapons and other defense articles, from the United States inventory and other sources, and defense services, in such quantity as the Secretary of Defense determines to be appropriate to achieve the purposes specified in subsection (a).

(2) **REPLACEMENT.** — Amounts for the replacement of any items provided to the Government of Ukraine pursuant to paragraph (1) shall be derived from the amount available pursuant to subsection (a) or amounts authorized to be appropriated for the Department of Defense for overseas contingency operations for weapons procurement.

(e) **CONSTRUCTION OF AUTHORIZATION.** — Nothing in this section shall be construed to constitute a specific statutory authorization for the introduction of United States Armed Forces into hostilities or into situations wherein hostilities are clearly indicated by the circumstances.

(f) **FUNDING.** — From amounts authorized to be appropriated for the fiscal year concerned for the Department of Defense for overseas contingency operations, up to the following shall be available for purposes of subsection (a):

(1) For fiscal year 2016, \$300,000,000.

(2) For fiscal year 2017, \$350,000,000.

(3) For fiscal year 2018, \$350,000,000.

(4) For fiscal year 2018, \$250,000,000.

(h) **TERMINATION OF AUTHORITY.** — Assistance may not be provided under the authority in this section after December 31, 2021.

(g) **CONSTRUCTION WITH OTHER AUTHORITY.** — The authority to provide assistance and support pursuant to subsection (a), and the authority to provide assistance and support under subsection

(c), is in addition to authority to provide assistance and support under title 10, United States Code, the Foreign Assistance Act of 1961, the Arms Export Control Act, or any other provision of law.

(h) EXTENSION OF REPORTS ON MILITARY ASSISTANCE TO UKRAINE. — Section 1275(e) of the Carl Levin and Howard P. “Buck” McKeon National Defense Authorization Act for Fiscal Year 2015 (Public Law 113–291; 128 Stat. 3592) is amended by striking “January 31, 2017” and inserting “December 31, 2021”.

## Fwd: USAI

---

**From:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest >  
**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest > "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest >  
**Date:** Sun, 11 Aug 2019 08:23:15 -0400

---

Russ/Mark - some answers from DOD based on our discussions yesterday. (b)(5) Deliberative Process

---

Sent from my iPhone

Begin forwarded message:

---

**From:** "McCusker, Elaine A HON OSD OUSD C (USA)" <(b)(6) Privacy Interest >  
**Date:** August 11, 2019 at 6:39:23 AM EDT  
**To:** (b)(6) Privacy Interest <(b)(6) Privacy Interest > Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest >  
**Cc:** (b)(6) Privacy Interest <(b)(6) Privacy Interest > Sandy, Mark S. EOP/OMB <(b)(6) Privacy Interest > "Dilworth, Monique L SES OSD OUSD C (USA)" <(b)(6) Privacy Interest >, "Relyea, William J SES OSD OUSD C (USA)" <(b)(6) Privacy Interest >, "Ney, Paul C Jr HON OSD OGC (USA)" <(b)(6) Privacy Interest >, "Dolberry, Henry JR Col USMC OSD OUSD C (USA)" <(b)(6) Privacy Interest >  
**Subject:** Fwd: USAI

Response below.

---

-----Original Message-----

**From:** Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest >  
**Sent:** Saturday, August 10, 2019 4:33 PM  
**To:** McCusker, Elaine A HON OSD OUSD C (USA) <(b)(6) Privacy Interest >; Sandy, Mark S. EOP/OMB <(b)(6) Privacy Interest >  
**Cc:** Dilworth, Monique L SES OSD OUSD C (USA) <(b)(6) Privacy Interest > Ney, Paul C Jr HON OSD OGC (USA) <(b)(6) Privacy Interest >; Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest >  
**Subject:** RE: USAI

Thanks Elaine, and the experts.

Additional follow-up questions I was asked to look into for deliberative purposes:

(b)(5) Deliberative Process

---



(b)(5) Deliberative Process

Thanks.

Sincerely,

Mike

---

Mike Duffey

Associate Director for National Security Programs Office of Management and Budget The White House

-----Original Message-----

From: McCusker, Elaine A HON OSD OUSD C (USA) <(b)(6) Privacy Interest >

Sent: Saturday, August 10, 2019 11:47 AM

To: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest > Sandy, Mark S. EOP/OMB  
<(b)(6) Privacy Interest >

Cc: Dilworth, Monique L SES OSD OUSD C (USA) <(b)(6) Privacy Interest >; Ney, Paul C Jr  
HON OSD OGC (USA) <(b)(6) Privacy Interest >; Paoletta, Mark R. EOP/OMB  
<(b)(6) Privacy Interest >

Subject: RE: USAI

Mike.

See responses from the experts below.

EM

-----Original Message-----

From: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest>

Sent: Saturday, August 10, 2019 9:49 AM

To: McCusker, Elaine A HON OSD OUSD C (USA) (b)(6) Privacy Interest; Sandy, Mark S. EOP/OMB <(b)(6) Privacy Interest>

Cc: Dilworth, Monique L SES OSD OUSD C (USA) (b)(6) Privacy Interest; Ney, Paul C Jr HON OSD OGC (USA) (b)(6) Privacy Interest; Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest>

Subject: RE: USAI

Thank you Elaine. This very much helps me get my arms around this. A couple of follow-up questions:

(b)(5) Deliberative Process

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

I am sorry to drag this into the weeds, but it helps me to communicate the challenges within my sphere here.

---

Thank you!

**(b)(5) Deliberative Process**

[REDACTED]

[REDACTED]

[REDACTED]

Sincerely,

Mike

---

-----Original Message-----

From: McCusker, Elaine A HON OSD OUSD C (USA) **(b)(6) Privacy Interest** >

Sent: Friday, August 9, 2019 5:32 PM

To: Duffey, Michael P. EOP/OMB <**(b)(6) Privacy Interest** > Sandy, Mark S. EOP/OMB  
**(b)(6) Privacy Interest** >

Cc: Dilworth, Monique L SES OSD OUSD C (USA) **(b)(6) Privacy Interest** >; Ney, Paul C Jr  
HON OSD OGC (USA) **(b)(6) Privacy Interest** >

Subject: USAI

Mike, Mark

Attached info on the USAI execution. Number 5 has the general info on the steps - **(b)(5) Deliberative Process**

[REDACTED]

[REDACTED]

[REDACTED]

EM

## Re: Apportionment

---

**From:** (b)(6) Privacy Interest vought (b)(6) Privacy Interest  
**To:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest  
**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest  
**Date:** Mon, 12 Aug 2019 17:59:21 -0400

---

Yep

Sent from my iPhone

> On Aug 12, 2019, at 5:51 PM, Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest wrote:

>

> Can we call you in 5 (b)(5) Deliberative Process

>

> Mark R. Paoletta

> General Counsel

> Office of Management & Budget

> (b)(6) Privacy Interest (office)

> (b)(6) Privacy Interest (cell)

>

>

> -----Original Message-----

> From: Vought, Russell T. EOP/OMB <(b)(6) Privacy Interest

> Sent: Monday, August 12, 2019 5:14 PM

> To: Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest

> Cc: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest Kan, Derek T. EOP/OMB

<(b)(6) Privacy Interest

> Subject: Re: Apportionment

>

> (b)(5) Deliberative Process

>

>

> Sent from my iPhone

>

>> On Aug 12, 2019, at 5:05 PM, Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest wrote:

>>

>> Alternative language.

>>

>> (b)(5) Deliberative Process

>>

>>

>>

>>

>> Mark R. Paoletta

>> General Counsel

>> Office of Management & Budget

>> (b)(6) Privacy Interest (office)

>> (b)(6) Privacy Interest (cell)



>>  
>>  
>> -----Original Message-----  
>> From: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest  
>> Sent: Monday, August 12, 2019 4:35 PM  
>> To: Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest  
>> Subject: FW: Apportionment  
>>  
>> FYSA  
>>  
>> Sincerely,  
>> Mike  
>>  
>> \_\_\_\_\_  
>> Mike Duffey  
>> Associate Director for National Security Programs  
>> Office of Management and Budget  
>> The White House  
>> (b)(6) Privacy Interest  
>>  
>>  
>> -----Original Message-----  
>> From: McCusker, Elaine A HON OSD OUSD C (USA) <(b)(6) Privacy Interest |>  
>> Sent: Monday, August 12, 2019 4:32 PM  
>> To: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest  
>> Cc: Ney, Paul C Jr HON OSD OGC (USA) <(b)(6) Privacy Interest |>; Castle, William S SES OSD OGC (US)  
>> <(b)(6) Privacy Interest |>; Castle, Edwin S SES OSD OGC (US) <edwin.s.castle.civ@mail.mil>;  
>> Dilworth, Monique L SES OSD OUSD C (USA) <(b)(6) Privacy Interest |>; Sandy, Mark S. EOP/OMB  
>> (b)(6) Privacy Interest |>  
>> Subject: Apportionment  
>>  
>> Mike  
>>  
>> (b)(5) Deliberative Process  
>> [REDACTED]  
>> [REDACTED]  
>> [REDACTED]  
>> [REDACTED]  
>>  
>> Thanks,  
>> EM  
>>  
>> (b)(5) Deliberative Process  
>> [REDACTED]  
>> [REDACTED]  
>> [REDACTED]  
>> [REDACTED]  
>> [REDACTED]

## RE: Apportionment

---

**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>  
**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>  
**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Mon, 12 Aug 2019 17:50:59 -0400

---

Can we call you in 5, (b)(5) Deliberative Process

Mark R. Paoletta  
General Counsel  
Office of Management & Budget  
(b)(6) Privacy Interest (office)  
(b)(6) Privacy Interest (cell)

-----Original Message-----

From: Vought, Russell T. EOP/OMB <(b)(6) Privacy Interest>  
Sent: Monday, August 12, 2019 5:14 PM  
To: Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest>  
Cc: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest> Kan, Derek T. EOP/OMB <(b)(6) Privacy Interest>  
Subject: Re: Apportionment

(b)(5) Deliberative Process

Sent from my iPhone

> On Aug 12, 2019, at 5:05 PM, Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest> wrote:

>

> Alternative language.

>

> (b)(5) Deliberative Process

[REDACTED]

>

> Mark R. Paoletta

> General Counsel

> Office of Management & Budget

> (b)(6) Privacy Interest (office)

> (b)(6) Privacy Interest (cell)

>

>

> -----Original Message-----

> From: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest  
> Sent: Monday, August 12, 2019 4:35 PM  
> To: Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest  
> Subject: FW: Apportionment  
>  
> FYSA  
>  
> Sincerely,  
> Mike  
>  
> \_\_\_\_\_  
> Mike Duffey  
> Associate Director for National Security Programs  
> Office of Management and Budget  
> The White House  
> (b)(6) Privacy Interest  
>  
>  
> -----Original Message-----  
> From: McCusker, Elaine A HON OSD OUSD C (USA) (b)(6) Privacy Interest  
> Sent: Monday, August 12, 2019 4:32 PM  
> To: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest  
> Cc: Ney, Paul C Jr HON OSD OGC (USA) (b)(6) Privacy Interest >; Castle, William S SES OSD OGC (US)  
> (b)(6) Privacy Interest >; Castle, Edwin S SES OSD OGC (US) <(b)(6) Privacy Interest >;  
> Dilworth, Monique L SES OSD OUSD C (USA) (b)(6) Privacy Interest >; Sandy, Mark S. EOP/OMB  
> <(b)(6) Privacy Interest >  
> Subject: Apportionment  
>  
> Mike  
>  
> (b)(5) Deliberative Process  
> [REDACTED]  
> [REDACTED]  
> [REDACTED]  
>  
> Thanks,  
> EM  
>  
> (b)(5) Deliberative Process  
> [REDACTED]  
> [REDACTED]  
> [REDACTED]  
> [REDACTED]  
> [REDACTED]

## Re: Apportionment

---

**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>  
**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>  
**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Mon, 12 Aug 2019 17:20:12 -0400

---

Yep, (b)(5) Deliberative Process

Mark Paoletta  
General Counsel  
OMB

(b)(6) Privacy Interest

Sent from my iPhone

On Aug 12, 2019, at 5:13 PM, Vought, Russell T. EOP/OMB <(b)(6) Privacy Interest> wrote:

---

(b)(5) Deliberative Process

Sent from my iPhone

---

On Aug 12, 2019, at 5:05 PM, Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest> wrote:

Alternative language.

(b)(5) Deliberative Process

Mark R. Paoletta

General Counsel

Office of Management & Budget

(b)(6) Privacy Interest (office)

(b)(6) Privacy Interest (cell)

-----Original Message-----

From: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest>

---

Sent: Monday, August 12, 2019 4:35 PM

To: Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest>

Subject: FW: Apportionment

FYSA

Sincerely,

Mike

---

Mike Duffey

Associate Director for National Security Programs

Office of Management and Budget

The White House

(b)(6) Privacy Interest

-----Original Message-----

From: McCusker, Elaine A HON OSD OUSD C (USA) <(b)(6) Privacy Interest>

Sent: Monday, August 12, 2019 4:32 PM

To: Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest>

Cc: Ney, Paul C Jr HON OSD OGC (USA) <(b)(6) Privacy Interest>; Castle, William S SES OSD OGC (US) <(b)(6) Privacy Interest>; Castle, Edwin S SES OSD OGC (US) <(b)(6) Privacy Interest>; Dilworth, Monique L SES OSD OUSD C (USA) <(b)(6) Privacy Interest>; Sandy, Mark S. EOP/OMB <(b)(6) Privacy Interest>

Subject: Apportionment

Mike

(b)(5) Deliberative Process

Thanks,

EM

(b)(5) Deliberative Process

## RE: Apportionment

---

**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>

**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>

**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>

**Date:** Mon, 12 Aug 2019 17:05:49 -0400

---

Alternative language.

(b)(5) Deliberative Process  
[REDACTED]

Mark R. Paoletta  
General Counsel  
Office of Management & Budget  
(b)(6) Privacy Interest (office)  
(b)(6) Privacy Interest (cell)

-----Original Message-----

**From:** Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest>  
**Sent:** Monday, August 12, 2019 4:35 PM  
**To:** Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** FW: Apportionment

FYSA

Sincerely,  
Mike

---

Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
(b)(6) Privacy Interest

-----Original Message-----

**From:** McCusker, Elaine A HON OSD OUSD C (USA) <(b)(6) Privacy Interest>  
**Sent:** Monday, August 12, 2019 4:32 PM  
**To:** Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest>  
**Cc:** Ney, Paul C Jr HON OSD OGC (USA) <paul.c.ney.civ@mail.mil>; Castle, William S SES OSD OGC (US) <(b)(6) Privacy Interest>; Castle, Edwin S SES OSD OGC (US) <(b)(6) Privacy Interest>; Dilworth, Monique L SES OSD OUSD C (USA) <(b)(6) Privacy Interest>; Sandy, Mark S. EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** Apportionment

---

Mike

(b)(5) Deliberative Process

[Redacted]

Thanks,  
EM

(b)(5) Deliberative Process

[Redacted]



## UKRAINE TPs - DRAFT DELIBERATIVE

---

**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>

**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>

**Cc:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>

**Date:** Mon, 12 Aug 2019 14:47:28 -0400

**Attachments:** UKRAINE TPs - DRAFT DELIBERATIVE.docx (13.93 kB)

---

Russ,  
Here is backgrounder. Let's discuss before call.  
Mark

# (b)(5) Deliberative Process



**(b)(5) Deliberative Process**



## Re: Ukraine

---

From: (b)(5) Privacy Interest paoletta (b)(6) Privacy Interest  
:  
To: "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest  
Cc: "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest "Kan, Derek T.  
EOP/OMB" <(b)(6) Privacy Interest  
Date: Sat, 17 Aug 2019 19:46:09 -0400

---

### (b)(5) Deliberative Process

Sent from my iPhone

> On Aug 17, 2019, at 3:50 PM, Vought, Russell T. EOP/OMB <(b)(6) Privacy Interest wrote:  
>  
> (b)(5) Deliberative Process  
>  
> Sent from my iPhone  
>  
>> On Aug 17, 2019, at 1:57 PM, Paoletta, Mark R. EOP/OMB <(b)(6) Privacy Interest wrote:  
>>  
>> (b)(5) Deliberative Process  
>>  
>> Sent from my iPhone  
>>  
>>> On Aug 17, 2019, at 1:35 PM, Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest wrote:  
>>>  
>>> (b)(5) Deliberative Process  
>>>  
>>> Sent from my iPhone

## Huddle

---

Where: Russ' Office

When: Wed Aug 21 15:30:00 2019 (America/New\_York)

Until: Wed Aug 21 16:00:00 2019 (America/New\_York)

Organiser: "Vought, Russell T. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=d8bece2a202d48bf806820eeefd243e2-vo">

Required Attendees :  
"Balch, Michelle B. EOP/OMB" <(b)(6) Privacy Interest  
"Bigley, Mark C. EOP/OMB" <(b)(6) Privacy Interest

---

Topic: Ukraine

## Huddle

---

Where: Russ' Office

When: Wed Aug 21 15:30:00 2019 (America/New\_York)

Until: Wed Aug 21 16:00:00 2019 (America/New\_York)

Organiser: "Vought, Russell T. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=d8bece2a202d48bf806820eeefd243e2-vo">

Required Attendees : "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest  
"Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest  
"Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest

Optional Attendee: "Balch, Michelle B. EOP/OMB" <(b)(6) Privacy Interest

---

Topic: Ukraine

# Huddle

---

Where: Russ' Office

When: Wed Aug 21 15:30:00 2019 (America/New\_York)

Until: Wed Aug 21 16:00:00 2019 (America/New\_York)

Organiser: "Vought, Russell T. EOP/OMB" <"/o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=d8bece2a202d48bf806820eeefd243e2-vo">

Required Attendees: "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest

: "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest

Optional Attendee: "Balch, Michelle B. EOP/OMB" <(b)(6) Privacy Interest

---

Topic: Ukraine



## Huddle

---

Where: Russ' Office

When: Wed Aug 21 15:30:00 2019 (America/New\_York)

Until: Wed Aug 21 16:00:00 2019 (America/New\_York)

Organiser: "Vought, Russell T. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=d8bece2a202d48bf806820eeefd243e2-vo">

Required Attendee: "Dennehy, Laura C. EOP/OMB" <(b)(6) Privacy Interest

---

Topic: Ukraine

## Acting Director's Materials for 8/26/2019

**From:** "Hoffman, Jason M. EOP/OMB" <(b)(6) Privacy Interest>  
"Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Denton, Wesley M. EOP/OMB" <(b)(6) Privacy Interest> "Yaworske, Jason A. EOP/OMB" <(b)(6) Privacy Interest> "Frazier, Ashley N. EOP/OMB" <(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB" <(b)(6) Privacy Interest> "Marston, Michelle C. EOP/OMB" <(b)(6) Privacy Interest>

**To:**

**Cc:** MBX OMB Directorsbook <(b)(6) Privacy Interest> DL OMB ExecSec <(b)(6) Privacy Interest>

**Date:** Fri, 23 Aug 2019 18:05:44 -0400

**Attachments:** (b)(5) Deliberative Process  
:  
(b)(5) Deliberative Process  
(b)(5) Deliberative Process

Attached are the Acting Director's Materials for 8/26/2019.

Action Required		
1	Decisional Item (Not Attached)	Due at Your Earliest Convenience

Today's Briefing Materials		
2	(b)(5) Deliberative Process	4:00 PM (b)(5) Deliberative Process

Informational Materials	
3	(b)(5) Deliberative Process
4	(b)(5) Deliberative Process
5	(b)(5) Deliberative Process
6	(b)(5) Deliberative Process
7	(b)(5) Deliberative Process

Best,



**Jason Hoffman**

*Confidential Assistant | Director's Office*

OMB | Executive Office of the President



(b)(6) Privacy Interest



W (b)(6) Privacy Interest | M (b)(6) Privacy Interest

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
Washington, DC 20503

August 16, 2019

MEMORANDUM FOR THE ACTING DIRECTOR

FROM: Jason Yaworske, Associate Director for Legislative Affairs

SUBJECT: OMBLA Weekly Wrap Up, August 23, 2019

**(b)(5) Deliberative Process**



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process





# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process





**Capitol Office**  
1027 Longworth HOB  
Washington, DC 20515  
Phone: (202) 225-5861  
Fax: (202) 225-6498

**Col. Paul Cook (Ret.)**  
**Congress of the United States**  
**House of Representatives**  
**California's 8<sup>th</sup> District**

**District Office**  
14955 Dale Evans Pkwy  
Apple Valley, CA 92307  
Phone: (760) 247-8150  
Fax: (202) 225-6498

Aug 23, 2019

The Honorable Mick Mulvaney  
Acting Chief of Staff  
1600 Pennsylvania Avenue NW  
Washington, DC 20500

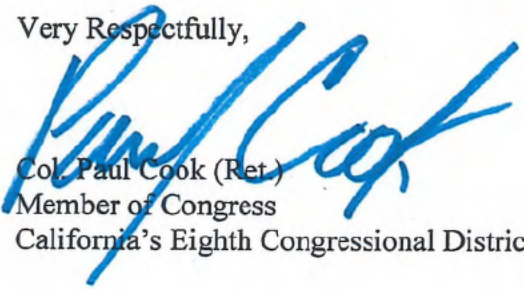
Dear Mr. Mulvaney:

It has come to our attention that the Office of Management and Budget (OMB) has directed the Defense Security Cooperation Agency (DSCA) to cease implementation of the Ukraine Security Assistance funding until OMB questions are satisfactorily answered. Congress appropriated funding for this program in FY19 and the cases have been approved through the congressional notification process. This funding is critical to support the Ukrainian armed forces against Russian aggression. We strongly urge you to direct that all the Ukraine Security Assistance Initiative (USAI) funding proceed to execution as planned.

Actions by the Office of Management and Budget that delay implementation of this critical funding could undermine our clear national security interests and signal the U.S. Government's lack of commitment to Ukraine and our Eastern European allies. Slowing implementation of resources appropriated for the safety and security of Ukraine could undermine our relationship with Ukraine and our regional strategy. The United States should continue to stand with the Ukrainian people during this time of Russian aggression.

In addition, after significant consultation with the Department of Defense, Congress has already reviewed and approved the specific uses of remaining USAI funding, and contracting actions should proceed. A withdrawal of funding at this point could undermine the U.S. defense industrial base, jeopardizing U.S. manufacturing jobs and weaken a major premise of the National Defense Strategy.

Very Respectfully,

  
Col. Paul Cook (Ret.)  
Member of Congress  
California's Eighth Congressional District

## Fwd: Ukraine Security Assistance

---

**From:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>  
**To:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest> "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Frazier, Ashley N. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Fri, 23 Aug 2019 11:04:44 -0400  
**Attachments:** 8-23-19 Ukraine Security Assistance.pdf (443.72 kB)  
:

---

Sent from my iPhone

Begin forwarded message:

**From:** "Yaworske, Jason A. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** August 23, 2019 at 10:49:36 AM EDT  
**To:** DL OMB Dir Office Legislative Affairs <(b)(6) Privacy Interest>, DL OMB Press Shop <(b)(6) Privacy Interest>, "Donlon, Jessica L. EOP/OMB" <(b)(6) Privacy Interest> "Miller, Julie L. EOP/OMB" <(b)(6) Privacy Interest> "White, Arnette C. EOP/OMB" <(b)(6) Privacy Interest> "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>  
**Subject:** FW: Ukraine Security Assistance

Incoming:

---

**From:** Sugarman, AJ J. EOP/WHO <(b)(6) Privacy Interest>  
**Sent:** Friday, August 23, 2019 10:41 AM  
**To:** Boney, Virginia M. EOP/WHO <(b)(6) Privacy Interest> Yaworske, Jason A. EOP/OMB <(b)(6) Privacy Interest>  
**Cc:** Fike, Hugh D. II EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** RE: Ukraine Security Assistance

Just got the attached letter from Paul Cook to Mick on this issue as well, FYI

AJ Sugarman

(b)(6) Privacy Interest

---

**From:** Boney, Virginia M. EOP/WHO <(b)(6) Privacy Interest>  
**Sent:** Friday, August 23, 2019 9:47 AM

**To:** Yaworske, Jason A. EOP/OMB <(b)(6) Privacy Interest>  
**Cc:** Fike, Hugh D. II EOP/OMB <(b)(6) Privacy Interest> Sugarman, AJ J. EOP/WHO <(b)(6) Privacy Interest>  
**Subject:** Re: Ukraine Security Assistance

Thanks, Jason. Flagging for AJ as well. We got a similar inquiry from Inhofe's team.

Internal only, (b)(5) Deliberative Process

VB

Sent from my iPhone

On Aug 23, 2019, at 9:43 AM, Yaworske, Jason A. EOP/OMB <(b)(6) Privacy Interest> wrote:

I just talked to Josh. (b)(5) Deliberative Process

---

**From:** Yaworske, Jason A. EOP/OMB  
**Sent:** Friday, August 23, 2019 9:34 AM  
**To:** 'Martin, Josh' <(b)(6) Privacy Interest>  
**Cc:** Fike, Hugh D. II EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** RE: Ukraine Security Assistance

What's a good number? I'm at (b)(6) Privacy Interest if you just want to give me a call whenever.

---

**From:** Martin, Josh <(b)(6) Privacy Interest>  
**Sent:** Thursday, August 22, 2019 4:50 PM  
**To:** Yaworske, Jason A. EOP/OMB <(b)(6) Privacy Interest>  
**Cc:** Fike, Hugh D. II EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** Re: Ukraine Security Assistance

Works for me. I'm free tomorrow between 9-10:30. Thanks for the quick response.

Josh

---

**From:** Jason Yaworske <(b)(6) Privacy Interest>  
**Date:** Thursday, August 22, 2019 at 4:43 PM  
**To:** Josh Martin <(b)(6) Privacy Interest>  
**Cc:** "Fike, Hugh D. II EOP/OMB" <(b)(6) Privacy Interest>  
**Subject:** Re: Ukraine Security Assistance

+ Hugh, (b)(5) Deliberative Process.

I can give you a call but can we do it tomorrow? When would work best for you?

Sent from my iPhone

On Aug 22, 2019, at 3:42 PM, Martin, Josh <(b)(6) Privacy Interest> wrote:

Jason,

Good afternoon. I hope you are doing well.

I heard today that OMB has put a pause on expending funds authorized for Ukrainian security assistance. Is there someone there that I could talk to to understand why?

Thanks for your help.

Josh Martin

Chief of Staff

Congressman Mac Thornberry





**Capitol Office**

1027 Longworth HOB  
Washington, DC 20515  
Phone: (202) 225-5861  
Fax: (202) 225-6498

**Col. Paul Cook (Ret.)**  
**Congress of the United States**  
**House of Representatives**  
**California's 8<sup>th</sup> District**

**District Office**

14955 Dale Evans Pkwy  
Apple Valley, CA 92307  
Phone: (760) 247-8150  
Fax: (202) 225-6498

Aug 23, 2019

The Honorable Mick Mulvaney  
Acting Chief of Staff  
1600 Pennsylvania Avenue NW  
Washington, DC 20500

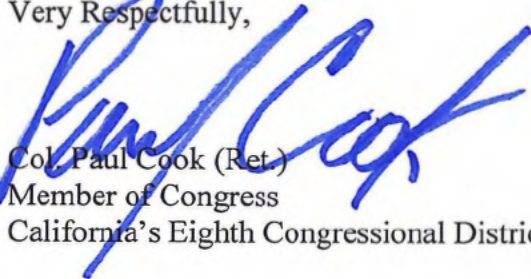
Dear Mr. Mulvaney:

It has come to our attention that the Office of Management and Budget (OMB) has directed the Defense Security Cooperation Agency (DSCA) to cease implementation of the Ukraine Security Assistance funding until OMB questions are satisfactorily answered. Congress appropriated funding for this program in FY19 and the cases have been approved through the congressional notification process. This funding is critical to support the Ukrainian armed forces against Russian aggression. We strongly urge you to direct that all the Ukraine Security Assistance Initiative (USAI) funding proceed to execution as planned.

Actions by the Office of Management and Budget that delay implementation of this critical funding could undermine our clear national security interests and signal the U.S. Government's lack of commitment to Ukraine and our Eastern European allies. Slowing implementation of resources appropriated for the safety and security of Ukraine could undermine our relationship with Ukraine and our regional strategy. The United States should continue to stand with the Ukrainian people during this time of Russian aggression.

In addition, after significant consultation with the Department of Defense, Congress has already reviewed and approved the specific uses of remaining USAI funding, and contracting actions should proceed. A withdrawal of funding at this point could undermine the U.S. defense industrial base, jeopardizing U.S. manufacturing jobs and weaken a major premise of the National Defense Strategy.

Very Respectfully,



Col. Paul Cook (Ret.)  
Member of Congress  
California's Eighth Congressional District



## Re: Ukraine

---

**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>

**To:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>

**Cc:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>

**Date:** Sun, 25 Aug 2019 16:25:47 -0400

---

I thought the footnote runs through Monday night? Is that not correct?

Sent from my iPhone

> On Aug 25, 2019, at 2:58 PM, Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest> wrote:

>

> (b)(5) Deliberative Process

[REDACTED]

[REDACTED]

>

> Mike

>

> Sent from my iPhone

## Re: Ukraine

---

**From:** (b)(6) Privacy Interest.paoletta (b)(6) Privacy Interest  
**To:** "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>  
**Cc:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Sun, 25 Aug 2019 16:28:11 -0400

---

(b)(5) Deliberative Process  
[Redacted]

Sent from my iPhone

> On Aug 25, 2019, at 2:58 PM, Duffey, Michael P. EOP/OMB <(b)(6) Privacy Interest> wrote:

>

> (b)(5) Deliberative Process  
[Redacted]

[Redacted]

[Redacted]

[Redacted]

>

> Mike

>

> Sent from my iPhone

## FW: [EXTERNAL] Trump slow-walks Ukraine military aid meant to contain Russia

---

**From:** "Semmel, Rachel K. EOP/OMB" <(b)(6) Privacy Interest>  
:  
"Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest> "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest> "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Marston, Michelle C. EOP/OMB" <(b)(6) Privacy Interest>  
**To:**  
**Date:** Wed, 28 Aug 2019 18:31:18 -0400

Only mention of OMB highlighted below. (b)(5) Deliberative Process Thanks for all time today.  
Let me know if something you see needs to be corrected. (b)(5) Deliberative Process

---

**From:** POLITICO Pro <politicoemail@politicopro.com>  
**Sent:** Wednesday, August 28, 2019 6:08 PM  
**To:** Semmel, Rachel K. EOP/OMB <(b)(6) Privacy Interest>  
**Subject:** [EXTERNAL] Trump slow-walks Ukraine military aid meant to contain Russia

### Trump slow-walks Ukraine military aid meant to contain Russia

By Caitlin Emma and Connor O'Brien

08/28/2019 06:06 PM EDT

The Trump administration is slow-walking \$250 million in military assistance to Ukraine, annoying lawmakers and advocates who argue the funding is critical to keeping Russia at bay.

President Donald Trump asked his national security team to review the funding program, known as the Ukraine Security Assistance Initiative, in order to ensure the money is being used in the best interest of the United States, a senior administration official told POLITICO on Wednesday.

But the delays come amid questions over Trump's approach to Russia, after a weekend in which the president repeatedly seemed to downplay Moscow's military intervention in Ukraine and pushed for Russia to be reinstated into the Group of Seven, an annual gathering of the world's largest advanced economies. The review is also occurring amid a broader internal debate over whether to try and halt or cut billions of dollars in foreign aid.

United States military aid to Ukraine has long been seen as a litmus test for how strongly the American government is pushing back against Moscow.

The Trump administration in 2017 approved lethal arms sales to Ukraine, taking a step the Obama administration had never done. The move was seen as a sign that Trump's government was taking a hard-line approach to a revanchist Vladimir Putin despite the president's public rhetoric flattering the Russian leader. Scaling back that assistance could expose Trump to allegations that his policies are favoring Moscow.

For the 2019 fiscal year, lawmakers allocated \$250 million in security aid to Ukraine, including money for weapons, training, equipment and intelligence support. Specifically, Congress set aside \$50 million for weaponry.

Now, that funding is being called into question. The senior administration official, who asked to remain anonymous in order to discuss internal matters, said the president wants to ensure U.S. interests are being prioritized when it comes to foreign assistance, and is seeking assurances that other countries are "paying their fair share." Defense Secretary Mark Esper and national security adviser John Bolton are among the officials reviewing the Ukraine security funding.

The explanation isn't sitting well with lawmakers on Capitol Hill, where members of both parties have pushed to increase military assistance to Ukraine and U.S. military efforts to deter Russia in Eastern Europe.

The funds for Ukraine can't be spent while they're under review and the money expires at the Sept. 30 end of the fiscal year. The account was originally created by defense policy legislation enacted in late 2015 to help Ukraine battle pro-Russian separatists in Crimea after Moscow annexed the region in 2014.

"We are aware of an [Office of Management and Budget] hold on funding for the Ukraine Security Assistance Initiative," House Appropriations Committee spokesperson Evan Hollander said in a statement. "We have serious concerns about a freeze on these important appropriated funds, and we are urgently inquiring with the administration about why they are holding up these resources."

In a POLITICO [op-ed](#) in April, Senate Armed Services Chairman [Jim Inhofe](#) (R-Okla.) called for boosting funding for the Ukraine Security Assistance Initiative and argued that a bigger portion of the money "should go to support defensive lethal aid that will make Ukraine a more difficult target for Putin's aggression."

The Trump administration's broader push to freeze or slash foreign aid that White House officials perceive as wasteful has sparked intense bipartisan backlash, with lawmakers warning of a deteriorating relationship with the White House when it comes to the use of appropriated funds.

The administration [dropped a plan](#) last week amid congressional fury that would have cut more than \$4 billion across 10 areas of foreign assistance, including funds for international peacekeeping operations, narcotics control and global health efforts. The administration also backed off a similar plan last year.

Rep. [Hal Rogers](#) (R-Ky.), ranking member of the House Committee that oversees funding for the State Department, and Sen. [Lindsey Graham](#) (R-S.C.), a member of the Senate Foreign Relations and Appropriations committees, both warned Trump against the package of funding cuts.

Top Republicans and Democrats on the House Foreign Affairs Committee and Senate Foreign Relations Committee also sounded the alarm.

Trump has also withheld hundreds of millions of dollars in aid to Central America and sought to shuffle around federal funds in order to bolster Trump's immigration enforcement priorities.

For example, the administration [plans to divert \\$271 million](#) from various Department of Homeland Security accounts — including \$155 million in federal disaster aid — to beef up funding for its immigration enforcement effort.

"It is of great concern that during the course of this administration, there has been a growing disconnect between the will of Congress ... and the department's immigration enforcement proceedings, which often lack justification," Rep. [Lucille Roybal-Allard](#) (D-Calif.), who chairs the House subcommittee that funds DHS, said in a recent letter to acting Homeland Security Secretary Kevin McAleenan.

In a statement on Wednesday, a FEMA spokesperson said the move won't affect long-term recovery efforts underway in states and territories ravaged by hurricanes, wildfires and flooding.

*To view online:*

<https://subscriber.politicopro.com/budget-appropriations/article/2019/08/trump-slow-walks-ukraine-military-aid-meant-to-contain-russia-1689531>

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## Acting Director's Materials for 9/4/2019

**From:** "Hoffman, Jason M. EOP/OMB" <(b)(6) Privacy Interest>  
"Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Denton, Wesley M. EOP/OMB" <(b)(6) Privacy Interest> "Yaworske, Jason A. EOP/OMB"  
**To:** <(b)(6) Privacy Interest> "Frazier, Ashley N. EOP/OMB"  
<(b)(6) Privacy Interest> "Kan, Derek T. EOP/OMB"  
<(b)(6) Privacy Interest> "Marston, Michelle C. EOP/OMB"  
<(b)(6) Privacy Interest>  
**Cc:** MBX OMB Directorsbook <(b)(6) Privacy Interest> DL OMB  
ExecSec <(b)(6) Privacy Interest>

**Date:** Tue, 03 Sep 2019 18:19:56 -0400

**Attachments:** (b)(5) Deliberative Process  
:  
(b)(5) Deliberative Process  
(b)(5) Deliberative Process

Attached are the Acting Director's Materials for 9/4/2019.

Action Required		
1	(b)(5) Deliberative Process	Due 9/4/2019 By COB

Today's Briefing Materials		
2	(b)(5) Deliberative Process	10:00 AM (b)(5) Deliberative Process
3	(b)(5) Deliberative Process	4:30 PM (b)(5) Deliberative Process

Informational Materials	
4	(b)(5) Deliberative Process
5	(b)(5) Deliberative Process
6	(b)(5) Deliberative Process

Best,



**Jason Hoffman**

***Confidential Assistant | Director's Office***

OMB | Executive Office of the President



(b)(6) Privacy Interest



W (b)(6) Privacy Interest | M (b)(6) Privacy Interest



# (b)(5) Deliberative Process



# United States Senate

WASHINGTON, DC 20510

September 3, 2019

Mick Mulvaney  
Director  
Office of Management and Budget  
725 17<sup>th</sup> Street N.W.  
Washington, D.C. 20007

Dear Director Mulvaney:

As members of the bi-partisan Ukraine Caucus we write to express our deep concerns of reports that the Administration is considering not obligating the Ukraine Security Initiative funds for 2019.

This body has long advocated for increasing the military capacity and capabilities of Ukraine—a fledgling democracy that is pro-West and pro-United States, and since 2014 has been under increased military, political and economic pressure from Russia.

The funds designated for the Ukraine Security Assistance Initiative are vital to the long term viability of the Ukrainian military. It has helped Ukraine develop the independent military capabilities and skills necessary to fend off the Kremlin's continued onslaughts within its territory. In fact, Ukraine continues to fight daily on its eastern border against Russia-backed separatists in the provinces of Donetsk and Luhansk, and over 10,000 Ukrainian soldiers and civilians have lost their lives in this war. U.S.-funded security assistance has already helped turn the tide in this conflict, and it is necessary to ensure the protection of the sovereign territory of this young country, going forward. This is not only critical from a security perspective, but it is the only way for Ukrainians to continue their progress toward reforming and defending their country's democratic institutions. In this way, we are helping Ukraine to one day become a net assistance provider, and not just a recipient.

We have worked hard in a bi-partisan manner in the Senate to provide funding for a security assistance program for Ukraine that is effective, transparent and fiscally responsible. This funding is crucial to the long term stability of Ukraine and has the continued backing and approval of the U.S. Congress which appropriated these funds. We strongly urge you to direct the Department of Defense to obligate these funds immediately.

Thank you for your prompt attention to this matter.

Sincerely,



Jeanne Shaheen  
United States Senator



Rob Portman  
United States Senator



Richard J. Durbin  
United States Senator



Ron Johnson  
United States Senator



Richard Blumenthal  
United States Senator

CC: Secretary of State Michael R. Pompeo  
Secretary of Defense Mark T. Esper

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U.S. House of Representatives

Washington, DC 20515-6035

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SCOTT DESJARLAIS, TENNESSEE  
RALPH LEE ABRAHAM, LOUISIANA  
TRENT KELLY, MISSISSIPPI  
MIKE GALLAGHER, WISCONSIN  
MATT GAETZ, FLORIDA  
DON BACON, NEBRASKA  
JIM BANKS, INDIANA  
LIZ CHENEY, WYOMING  
PAUL MITCHELL, MICHIGAN  
JACK BERGMAN, MICHIGAN  
MICHAEL WALTZ, FLORIDA

PAUL ARCANGELI, STAFF DIRECTOR

August 30, 2019

The Honorable Mick Mulvaney  
Director  
The Office of Management and Budget  
725 17<sup>th</sup> Street, NW  
Washington, DC 20503

Dear Mr. Mulvaney,

We write to you regarding the provision of security assistance to Ukraine. The Office of Management and Budget is preventing the release of funding for the Ukraine Security Assistance Initiative (USAI), as well as other forms of security assistance to Ukraine.

This funding is critical to the accomplishment of U.S. national security objectives in Europe. It is an essential component of our ongoing effort to support the defense of Ukrainian sovereignty and respond to Russia's illegal occupation of Crimea, the first attempted forcible annexation of another country's territory since World War II. Congress responded to this action on a bipartisan basis by authorizing USAI in the Fiscal Year 2016 National Defense Authorization Act and has continued to support such assistance since that time. As Ukraine continues to make critical reforms and defend its sovereignty, the provision of support to Ukraine is a concrete measure of our commitment to our partners and to upholding our shared values in the face of an ongoing campaign by Russia to undermine and divide us.

Please inform the House Armed Services Committee as to why these funds are being held and when they will be released. We expect that these programs will be executed in the way Congress has directed, every year since their creation. Now is not the time to withdraw assistance to Ukraine and to do so goes against Congressional intent.

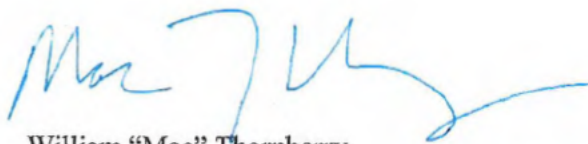
Thank you for attention to this urgent matter and I look forward to hearing from you.

Sincerely,



Adam Smith  
Chairman

AS/WMT:msh



William "Mac" Thornberry  
Ranking Member

**Congress of the United States**  
**Washington, DC 20515**

August 30, 2019

The Honorable Mick Mulvaney  
Director  
Office of Management and Budget  
Eisenhower Executive Office Building  
1650 Pennsylvania Avenue, NW  
Washington, DC 20503

Dear Director Mulvaney:

We are writing to you regarding the decision by the Office of Management and Budget (OMB) to direct the Defense Security Cooperation Agency to halt the funding for the Ukraine Security Assistance Initiative (USAI) through the Foreign Military Sales (FMS) system. It is our understanding the OMB wants to review and has questions about the assistance.

As you know, Congress appropriated \$250 million in Department of Defense's (DoD) FY2019 Defense-wide Operations & Maintenance funding for the USAI. Since funding for the USAI expires on September 30, time is of the essence for a decision to be made by the OMB.

Specifically, there are two FMS cases for non-lethal communications capabilities for the Ukraine armed forces and navy totaling \$68 million. The funding is critical to support the Ukrainian armed forces against Russian aggression. Any delay in funding will jeopardize the safety and security of Ukraine. The United States must continue to stand with the Ukrainian people during this time of Russian aggression.

The specialized equipment has already been manufactured by the Florida-based contractor. If the OMB does not provide permission to continue with the contract, the DoD will not be able to complete the contract before the expiration date.

The funds for these specific cases were reviewed by the DoD and approved by the relevant congressional committees through a Congressional Notification process.

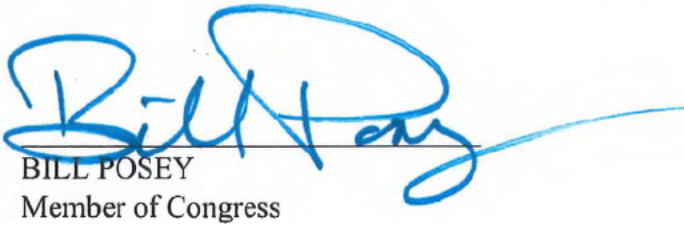
We urge you to make a timely decision that is consistent with the DoD and Congress. A withdrawal of funding at this point will deleteriously undermine a Florida-based defense contractor, jeopardize U.S. manufacturing jobs and calls into question the major premise of the National Defense Strategy.

PRINTED ON RECYCLED PAPER

The Honorable Mick Mulvaney  
August 30, 2019  
Page Two

Thank you for your service, and consideration of our request. We look forward to your response.

Sincerely,



BILL POSEY  
Member of Congress



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DOUG LAMBORN  
Member of Congress



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
Washington, DC 20503

August 30, 2019

MEMORANDUM FOR THE ACTING DIRECTOR

FROM: Jason Yaworske, Associate Director for Legislative Affairs

SUBJECT: OMBLA Weekly Wrap Up, August 30, 2019

**(b)(5) Deliberative Process**



# (b)(5) Deliberative Process





# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



# (b)(5) Deliberative Process



## apportionment "decision memo"

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**From:** "Yaworske, Jason A. EOP/OMB" <(b)(6) Privacy Interest >  
**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest >  
**Cc:** "Braid, James C. EOP/OMB" <(b)(6) Privacy Interest >, "Conant, Ann M. EOP/OMB" <(b)(6) Privacy Interest >  
**Date:** Wed, 11 Sep 2019 16:15:15 -0400

**Attachments**  
: CR apportionment decision memo.docx (14.04 kB)

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Just put this together. (b)(6) Privacy Interest but let's chat about next steps here. (b)(5) Deliberative Process

[REDACTED]

[REDACTED]

Jason Yaworske  
Associate Director for Legislative Affairs  
Office of Management and Budget  
(b)(6) Privacy Interest (o)  
(b)(6) Privacy Interest (c)

The House is writing what they said would be a “clean” 2 month CR until Thanksgiving.

**(b)(5) Deliberative Process**



Options:

**(b)(5) Deliberative Process**



## Fwd: Ukraine funds

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**From:** "Paoletta, Mark R. EOP/OMB" <(b)(6) Privacy Interest>  
:  
**To:** "Vought, Russell T. EOP/OMB" <(b)(6) Privacy Interest> "Duffey, Michael P. EOP/OMB" <(b)(6) Privacy Interest>  
**Date:** Wed, 11 Sep 2019 16:57:41 -0400

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Mark Paoletta  
General Counsel  
Office of Management & Budget  
(b)(6) Privacy Interest

Sent from my iPhone

Begin forwarded message:

**From:** (b)(6) Privacy Interest Paoletta (b)(6) Privacy Interest >  
**Date:** September 11, 2019 at 4:53:49 PM EDT  
**To:** John Eisenberg <(b)(6) Privacy Interest>, Michael Ellis <(b)(6) Privacy Interest> Patrick Philbin <(b)(6) Privacy Interest>  
**Subject:** Ukraine funds

Can we talk today? (b)(5) Deliberative Process  
(b)(6) Privacy Interest

Mark Paoletta  
General Counsel  
Office of Management & Budget  
(b)(6) Privacy Interest

Sent from my iPhone