

May 4, 2020

BY EMAIL: kimberly.veach@gsa.gov

Kimberly Veach
Government Information Specialist
General Services Administration
1800 F ST NW
Washington, DC 20405-0001

Re: Freedom of Information Act Request

Dear Ms. Veach:

Citizens for Responsibility and Ethics in Washington (“CREW”) makes this request pursuant to the Freedom of Information Act (“FOIA”), 5 U.S.C. § 552, and General Services Administration (“GSA”) regulations.

First, CREW requests all email communications sent to, copied to, or received by GSA Administrator Emily Murphy, Deputy Administrator Allison F. Brigati, Chief of Staff Robert Borden, General Counsel Jack St. John, Associate Administrator for the Office of Government-wide Policy Jessica Salmoiraghi, or Mary Gibert, Associate Administrator for the Office of Civil Rights and Federal Transition Coordinator from March 1, 2020 to the present regarding the impact of COVID-19 or the coronavirus on the presidential transition process.

Second, CREW requests all email communications sent to, copied to, or received by GSA Administrator Emily Murphy, Deputy Administrator Allison F. Brigati, Chief of Staff Robert Borden, General Counsel Jack St. John, Associate Administrator for the Office of Government-wide Policy Jessica Salmoiraghi, or Mary Gibert, Associate Administrator for the Office of Civil Rights and Federal Transition Coordinator from March 1, 2020 to the present regarding the timeline for the designation of agency transition leads.

Third, CREW requests all email communications sent to, copied to, or received by GSA Administrator Emily Murphy, Deputy Administrator Allison F. Brigati, Chief of Staff Robert Borden, General Counsel Jack St. John, Associate Administrator for the Office of Government-wide Policy Jessica Salmoiraghi, or Mary Gibert, Associate Administrator for the Office of Civil Rights and Federal Transition Coordinator from March 1, 2020 to the present regarding the timeline for the establishment of transition councils.

Fourth, CREW requests all email communications sent to, copied to, or received by GSA Administrator Emily Murphy, Deputy Administrator Allison F. Brigati, Chief of Staff Robert Borden, General Counsel Jack St. John, Associate Administrator for the Office of Government-wide Policy Jessica Salmoiraghi, or Mary Gibert, Associate Administrator for the Office of Civil Rights and Federal Transition Coordinator from March 1, 2020 to the present regarding any change or potential change to GSA’s “Major Activities Timeline” for the 2020/2021 presidential

transition process.

Fifth, CREW requests all email communications sent to, copied to, or received by GSA Administrator Emily Murphy, Deputy Administrator Allison F. Brigati, Chief of Staff Robert Borden, General Counsel Jack St. John, Associate Administrator for the Office of Government-wide Policy Jessica Salmoiraghi, or Mary Gibert, Associate Administrator for the Office of Civil Rights and Federal Transition Coordinator from March 1, 2020 to the present regarding the Trump administration's compliance with the Presidential Transitions Improvements Act of 2015 or the Presidential Transition Enhancement Act of 2019.

Please search for responsive records regardless of format, medium, or physical characteristics. We seek records of any kind, including paper records, electronic records, audiotapes, videotapes, photographs, data, and graphical material. Our request includes without limitation all correspondence, letters, emails, text messages, facsimiles, telephone messages, voice mail messages, and transcripts, notes, or minutes of any meetings, telephone conversations, or discussions. Our request also includes any attachments to emails and other records, as well as emails to which the subjects of this request were cc'ed or bcc'ed.

If it is your position any portion of the requested records is exempt from disclosure, CREW requests that you provide it with an index of those documents as required under *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973). If some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. See 5 U.S.C. § 552(b). If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document. See *Mead Data Central v. U.S. Dep't of the Air Force*, 566 F.2d 242, 261 (D.C. Cir. 1977).

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a)(4)(A) and GSA regulations, CREW requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures likely will contribute to a better understanding of relevant government procedures by CREW and the general public in a significant way. See 5 U.S.C. § 552(a)(4)(A)(iii). Moreover, the request primarily and fundamentally is for non-commercial purposes. See, e.g., *McClellan Ecological v. Carlucci*, 835 F.2d 1282, 1285 (9th Cir. 1987).

With Election Day on November 3, 2020, today marks six months from the presidential transition. The General Services Administration (GSA) maintains a public website with information related to the presidential process.¹ GSA highlights a number of federal agencies that are integral to the transition process including the National Archives and Records

¹ U.S. General Services Administration, Presidential Transition Directory, <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory>, (last visited Apr. 22, 2020).

Administration, which oversees records management, and the Office of Government Ethics, which works “in partnership with a Presidential Transition Team to make sure that prospective nominees are free of conflicts of interest, so top leadership positions fill quickly.”² GSA’s website includes a “Major Activities Timeline” for the 2020/2021 presidential transition process.³ According to GSA’s transition timeline, the Trump administration faces multiple deadlines this month.⁴ The GSA timeline indicates that May 2020 is the deadline for the establishment of transition councils, the administration’s six month report to Congress, and the designation of agency leads for the transition process.⁵ Under the Presidential Transitions Improvements Act of 2015, presidential candidates are required to set up a team to work with agency leaders at least six months before Election Day.⁶ GSA Associate Administrator Mary Gibert will serve as the Federal Transition Coordinator.⁷ It is difficult to tell whether the Trump administration is on track to meet its benchmarks. Last week was the first time GSA updated its public timeline since the coronavirus outbreak.⁸

The requested records will shed light on GSA’s role in the operations and management of the presidential transition process. In particular, the records are likely to contribute to greater public understanding of whether GSA leadership has been engaged in discussions regarding the impact of the novel coronavirus on the upcoming transition and what if any guidance they have provided to other federal agencies on the matter. The records will also shed light on whether GSA and other executive branch agencies are prepared to meet the timeline benchmarks reflected on its website or if that timeline has been adjusted behind closed doors. The President and his political appointees have routinely bent, broken or ignored federal laws barring the coopting of federal resources for political purposes.⁹ The transition process is integral to ensuring that government officials abide by federal ethics laws and are free of conflicts of interest.¹⁰ The public deserves to know whether the Trump administration is following the law and effectively and transparently managing the 2020/2021 presidential transition.

² U.S. General Services Administration, Presidential Transition Directory: Federal Records, *available at* <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory/records-management-guidelines/federal-records>, (last visited Apr. 22, 2020); *see also* U.S. General Services Administration, Presidential Transition Directory: Ethics and Accountability, <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory/ethics-and-accountability/office-of-government-ethics>, (last visited Apr. 22, 2020).

³ U.S. General Services Administration, Transition Overview, <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory/transition-overview>, (last visited Apr. 28, 2020).

⁴ *Id.*

⁵ *Id.*

⁶ Jason Miller, [White House Initiates Transition Planning with Meetings, Data Transfers](https://federalnewsnetwork.com/management/2016/06/white-house-initiates-transition-planning-meetings-data-transfers/), *Federal News Network*, June 6, 2016, <https://federalnewsnetwork.com/management/2016/06/white-house-initiates-transition-planning-meetings-data-transfers/>.

⁷ Courtney Bublé, [White House Directs Agencies to Plan for Presidential Transition](https://www.govexec.com/management/2020/04/white-house-directs-agencies-plan-presidential-transition/164988/), *GovExec*, Apr. 28, 2020, <https://www.govexec.com/management/2020/04/white-house-directs-agencies-plan-presidential-transition/164988/>.

⁸ U.S. General Services Administration, Transition Overview, <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory/transition-overview>, (last visited Apr. 28, 2020).

⁹ Citizens for Responsibility and Ethics in Washington, [The Hatch Act: Mixing Partisan Goals with Official Positions in the Trump Administration](https://www.citizensforethics.org/hatch-act-mixing-partisan-goals-official-positions-trump-administration/), <https://www.citizensforethics.org/hatch-act-mixing-partisan-goals-official-positions-trump-administration/>, (last visited Apr. 22, 2020).

¹⁰ *See also* U.S. General Services Administration, Presidential Transition Directory: Ethics and Accountability, <https://www.gsa.gov/governmentwide-initiatives/presidential-transition-directory/ethics-and-accountability/office-of-government-ethics>, (last visited Apr. 22, 2020).

CREW is a non-profit corporation, organized under section 501(c)(3) of the Internal Revenue Code. CREW is committed to protecting the public's right to be aware of the activities of government officials, to ensuring the integrity of those officials, and to highlighting and working to reduce the influence of money on politics. CREW uses a combination of research, litigation, and advocacy to advance its mission. CREW intends to analyze the information responsive to this request and to share its analysis with the public through reports, press releases, or other means. In addition, CREW will disseminate any documents it acquires from this request to the public through its website, www.citizensforethics.org. The release of information obtained through this request is not in CREW's financial interest.

CREW further requests that it not be charged search or review fees for this request pursuant to 5 U.S.C. § 552(a)(4)(A)(ii)(II) because CREW qualifies as a member of the news media. See *Nat'l Sec. Archive v. U.S. Dep't of Defense*, 880 F.2d 1381, 1386 (D.C. Cir. 1989) (holding non-profit a "representative of the news media" and broadly interpreting the term to include "any person or organization which regularly publishes or disseminates information to the public").

CREW routinely and systematically disseminates information to the public in several ways. CREW's website receives tens of thousands of page views every month. The website includes a blog that reports on and analyzes newsworthy developments regarding government ethics, corruption, and money in politics, as well as numerous reports CREW has published to educate the public about these issues. In addition, CREW posts all documents it receives under the FOIA its website, and those documents have been visited hundreds of thousands of times.

Under these circumstances, CREW satisfies fully the criteria for a fee waiver.

Conclusion

If you have any questions about this request or foresee any problems in fully releasing the requested records, please contact me at (202) 408-5565 or dsherman@citizensforethics.org. Also, if CREW's request for a fee waiver is not granted in full, please contact our office immediately upon making such a determination.

Where possible, please produce records in electronic format. Please send the requested records to dsherman@citizensforethics.org or Donald K. Sherman, Citizens for Responsibility and Ethics in Washington, 1101 K St, N.W., Suite 201, Washington, D.C. 20005. Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in blue ink, appearing to read "DKS", with a long horizontal flourish extending to the right.

Donald K. Sherman
Deputy Director